

Tuesday, 2 June 2020

OVERVIEW AND SCRUTINY BOARD

A meeting of **Overview and Scrutiny Board** will be held on

Wednesday, 10 June 2020

commencing at **5.00 pm**

The meeting will be held remotely via Zoom (the links to the meeting are set out below)

Join Zoom Meeting

<https://us02web.zoom.us/j/89973614808?pwd=dGJkak9pb3RvYnhESnRTQWJLbTJCdz09>

Meeting ID: 899 7361 4808

Password: 079299

One tap mobile

+441314601196,,89973614808#,,1#,079299#

+442030512874,,89973614808#,,1#,079299#

Dial by your location

+44 131 460 1196

+44 203 051 2874

Members of the Committee

Councillor Howgate (Chairman)

Councillor Barrand

Councillor Brown

Councillor Bye

Councillor Mandy Darling

Councillor Doggett

Councillor Foster

Councillor Kennedy (Vice-Chair)

Councillor Loxton

A prosperous and healthy Torbay

Download this agenda via the free modern.gov app on your [iPad](#), [Android Device](#) or [Blackberry Playbook](#). For information relating to this meeting or to request a copy in another format or language please contact:

Kate Spencer, Town Hall, Castle Circus, Torquay, TQ1 3DR

Email: governance.support@torbay.gov.uk - www.torbay.gov.uk

OVERVIEW AND SCRUTINY BOARD AGENDA

1. **Apologies**

To receive apologies for absence, including notifications of any changes to the membership of the Board.

2. **Declarations of Interest**

- a) To receive declarations of non pecuniary interests in respect of items on this agenda

For reference: Having declared their non pecuniary interest members may remain in the meeting and speak and, vote on the matter in question. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.

- b) To receive declarations of disclosable pecuniary interests in respect of items on this agenda

For reference: Where a Member has a disclosable pecuniary interest he/she must leave the meeting during consideration of the item. However, the Member may remain in the meeting to make representations, answer questions or give evidence if the public have a right to do so, but having done so the Member must then immediately leave the meeting, may not vote and must not improperly seek to influence the outcome of the matter. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.

(Please Note: If Members and Officers wish to seek advice on any potential interests they may have, they should contact Governance Support or Legal Services prior to the meeting.)

3. **Urgent Items**

To consider any other items that the Chairman decides are urgent.

4. **Economic Recovery**

To consider the actions being taken to support economic recovery in light of COVID 19.

(Pages 4 - 6)

(Note: Representatives from the tourism and business sector have been invited to take part in this item.)

5. **Budget Monitoring Outturn 2019/20**

To consider the submitted report and any recommendations to the Cabinet.

6. **Call-in Co-operative Councils Innovation Network**

To consider the call-in of the Cabinet's decision in respect of joining the Co-operative Councils Innovation Network.

(Pages 7 - 16)

7. Exclusion of press and public

To consider passing a resolution to exclude the press and public from the meeting prior to consideration of the following item on the agenda on the grounds that exempt information (as defined in Schedule 12A of the Local Government Act 1972 (as amended)) is likely to be disclosed.

8. Call-In New Economic Growth Fund 20 05 20 b

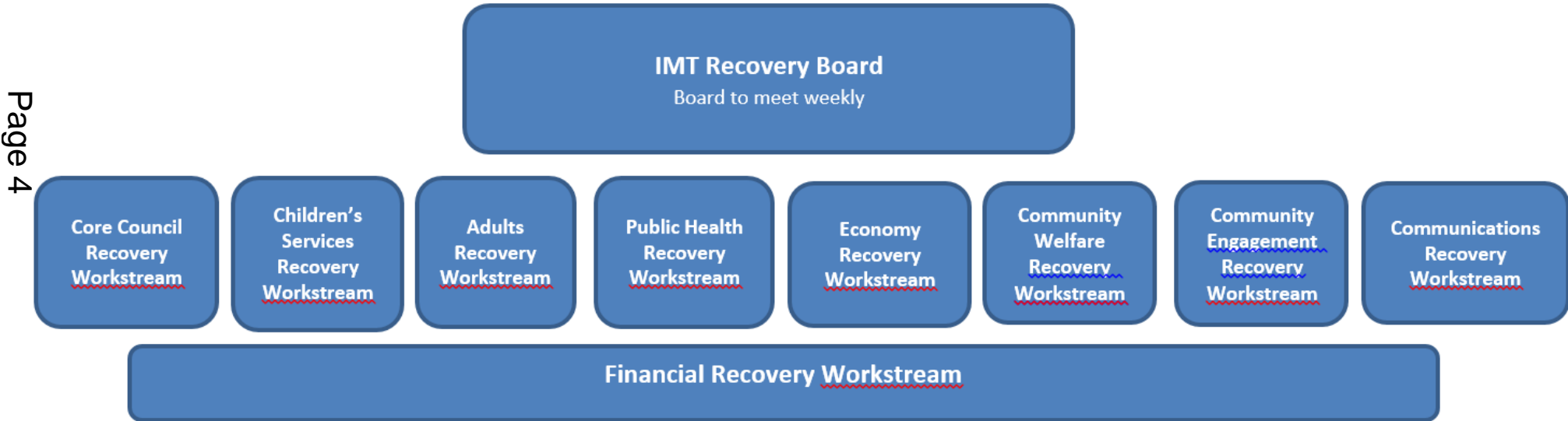
(Pages 17 - 37)

To consider the call-in of the Cabinet's decision in respect of an exempt Economic Growth Fund investment.

(Note: details of the decision and the background report are exempt and have been circulated to members separately.)

Economic Recovery Workstream – Initial Briefing Paper

Incident Management Team (IMT) Recovery Programme



Page 4

Agenda Item 4

Suggested Membership and Terms of Reference

Name of Work-stream	Economic Recovery	
Chair / Lead	Alan Denby	
Cabinet / Lead Member	Cllr Swithin Long	
Officer Membership	Carl Wyard	TDA
	Rachael Williams/ Deborah Horne	Children's Services
	Steve Cox/Helen Perkins	Environmental Health
	David Edmundson	Planning (principal link to Place)
	Adam Luscombe	Planning (transport including cycling/walking)
	TBC	Public Health
Workstream Objectives	<p>The current forecasts of economic impact of the Covid crisis on Torbay are stark with the potential for a high level of job losses, over 18,000 in a worst case scenario¹ and while the consequential impacts on the local community are not quantified it is reasonable to assume that there would be increases in anti-social behaviours, demand on the care system, childhood poverty and deprivation, benefit dependency combined with lower educational attainment, lower household incomes, lower ambition for the place. These outcomes would undermine what local partners have been working so hard to address in recent months. The economic recovery workstream will therefore</p> <ol style="list-style-type: none"> 1. Share with decision makers, influencers & partners across Torbay the potential economic impact of the Covid 19 pandemic 2. Provide a framework designed to achieve as fast an economic recovery² as is possible <ol style="list-style-type: none"> a. This framework should be used to guide Torbay Council's consideration of the resources (financial, operational and legal) it deploys in support 	

¹ Forecast from Devon LEAP report and AMORE economic model

² By economic recovery this document is principally meaning employment numbers and business count as at the start of Q1 2020.

	<ul style="list-style-type: none"> b. This framework should guide the work of TDA’s economic growth services c. This framework should be used to shape additional resourcing asks (whether directed to Council or to other funders) in support of the objectives of the action plan <p>3. Seek to prompt further discussion about “the place” and what it aspires to be building on the work of Torbay Together.</p>
Roles & responsibilities	<p>To manage the ‘recovery response’ to COVID19 for our local communities – to include:</p> <ul style="list-style-type: none"> ○ To carry out a ‘impact analysis’ to understand the impact on the community ○ To establish response workstreams across different service areas in support of the objectives ○ To identify any financial impacts and feed these into the financial recovery workstream ○ To consider and implement immediate options for service transformation ○ To consider future medium and long-term options for restoration and transformation
Reports to	IMT Recovery Board

Page 6

Update report for IMT

Points to consider:

- a. Lessons learnt to date – what has gone well and what could have been done differently
- b. Priorities for the work-stream moving forwards
- c. Any resource issues

Timescale

- Form working group by 22nd May
- Share draft with SLT 26th May
- Informal Cabinet 2nd June
- Scrutiny 10th June
- Cabinet 16th June

TORBAY COUNCIL

Co-operative Councils Innovation Network – Reasons for Call-in

- a) Torbay Council should not be joining a political 'club', if the administration wish to join this clearly 'left of centre' organization there are options for the partnership to join in their own right – but they should not be spending Torbay Council tax-payers money in such a venture.

- b) The Coronavirus crisis is currently costing the Council approx. £100k a day (ref: Press Release 8044 – 26th May 2020), this is not a time to look to increase the costs on the Council. The administration should be looking at innovate ideas to save money and put some of the structure in place that our residents and visitors will look for when the complete unlocking happens.

- c) This is very poor use of our limited resources. Ask any elected member if they would rather spend £5,500 on a project in their ward or join a political club for a year, so far the results have indicated elected members would rather spend this limited money on our illuminations, pot-holes, cleaning-up human mess because the toilets were not open on our seafront. I am confident that by the time this call-in is heard I will be able to provide a fuller response from canvassed members.

- d) This is a major change of direction for the Council and no consultation has taken place.

Proposer – Councillor David Thomas

Seconder – Councillor Chris Lewis

Record of Decisions

Co-operative Councils Innovation Network

Decision Taker

Cabinet on 19 May 2020

Decision

That Torbay Council becomes a member of the Co-operative Councils Innovation Network.

Reason for the Decision

Joining the Network would provide further support to the Council as it works to become better engaged with its communities and moves towards its ambition of being an enabling Council.

Implementation

This decision will come into force and may be implemented on 2 June 2020 unless the call-in procedure is triggered (as set out in the Standing Orders in relation to Overview and Scrutiny).

Information

The Co-operative Council's Innovation Network is a collaboration between local authorities who are committed to finding better ways of working for, and with, their local community. It is a non-party-political active hub for co-operative policy development, innovation and advocacy which is action-focused and a vehicle for helping councils translate co-operative policy and principles into practice.

Working as part of the Co-operative Councils Innovation Network will provide the Council with additional support including an initial peer review to develop an action plan. Membership also includes attendance at their annual conference and within the member and officer networks which operate at both a national and regional level.

Alternative Options considered and rejected at the time of the decision

The Council is currently in the process of developing a Community Engagement and Empowerment Strategy and a range of workstreams are already underway within the Council which aim to improve community engagement, enablement and empowerment. All of this work is being drawn together through the 'Our Community' project within the Council Redesign Programme.

There are a number of tools available to the Council as we move towards our goal of being an enabling authority. Membership of the Network would be a further tool and would help to increase our capacity to move forward.

Is this a Key Decision?

No

Does the call-in procedure apply?

Yes

Declarations of interest (including details of any relevant dispensations issued by the Standards Committee)

None.

Published

22 May 2020

Signed: _____ Date: _____
Leader of Torbay Council on behalf of the Cabinet



Meeting: Leader of the Council Decision

Date: On or around 19 May 2020

Wards Affected: All

Report Title: Co-operative Councils Innovation Network

Is the decision a key decision? No

When does the decision need to be implemented? As soon as possible

Cabinet Member Contact Details: Councillor Christine Carter, Cabinet Member for Corporate and Community Services, Christine.carter@torbay.gov.uk

Supporting Officer Contact Details: Kate Spencer, Head of Policy, Performance and Community Engagement, 01803 207014, kate.spencer@torbay.gov.uk

1. Proposal and Introduction

1.1 This report sets out a proposal for the Council to join the Co-operative Councils Innovation Network. The background on the Network and the benefits which the Council could gain from membership set outlined below.

2. Reason for Proposal and associated financial commitments

2.1 Joining the Network would provide further support to the Council as it works to become better engaged with its communities and moves towards its ambition of being an enabling Council.

2.2 The proposals contained in this report will commit the Council financially in respect of:

£5490 per annum – subscription fee

3. Recommendation(s) / Proposed Decision

(i) That Torbay Council becomes a member of the Co-operative Councils Innovation Network.

Appendices

None

Background Documents

None

Section 1: Background Information

1.

What is the proposal / issue?

It is proposed that Torbay Council joins the Co-operative Councils Innovation Network for an annual subscription fee of £5490.

The network is a collaboration between local authorities who are committed to finding better ways of working for, and with, their local community. It is a non-party-political active hub for co-operative policy development, innovation and advocacy which is action-focused - a vehicle for helping councils translate co-operative policy and principles into practice.

The principles of the network are:

1. Social partnership
2. Democratic engagement
3. Co-production
4. Enterprise and social economy
6. Maximising social value
7. Community leadership and a new role for councillors
8. New models of meeting priority needs
9. Innovation
10. Learning

2.

What is the current situation?

The Council's Community and Corporate Plan sets out clearly that the Council will support, enable and empower its residents, communities and partnerships. We have committed to working differently:

- Changing the culture in the Council and its communities
- Building trusted relationships
- Improving communication; and
- Celebrating Torbay.

There is no fixed approach or methodology that we can use in order to become an 'Enabling Council'. Rather, the Council needs to set out a clear plan of how we will support local communities to do more for themselves, and have greater influence and control over their local environment and the services that are provided.

This plan will be developed through the refresh and adoption of our Communication, Engagement and Consultation Strategy. As part of the refresh the Strategy will be renamed and refocused as the Community Engagement and Empowerment Strategy.

'Enabling' is not a political philosophy or set of legislative rights. It is about embedding a particular culture and approach to working with local people to deliver more with communities, and the best way to empower people is to

	<p>make the area where they live or work, into the place they want it to be - asking them what they want to do and helping them to achieve it.</p> <p>We have a number of tools that we can use in order to support this work including the already established Asset Based Community Development approach and the Place Standard Tool which can be used to help understand the issues which matter to individual communities.</p> <p>Working as part of the Co-operative Councils Innovation Network will provide us with additional support including an initial peer review to develop an action plan. Membership also includes attendance at their annual conference and within the member and officer networks which operate at both a national and regional level.</p> <p>Other opportunities will include positioning Torbay Council as an innovator, helping to influence policy thinking at a national level as well as being able to share examples of projects and initiatives, learning from others and co-producing tools and techniques to support the development of cooperative approaches.</p>
3.	<p>What options have been considered?</p> <p>As set out above, we are currently in the process of developing our Community Engagement and Empowerment Strategy and a range of workstreams are already underway within the Council which aim to improve community engagement, enablement and empowerment. All of this work is being drawn together through the Our Community project within Council Redesign Programme.</p> <p>There are a number of tools available to the Council as we move towards our goal of being an enabling authorities. Membership of the Network would be a further tool and would help to increase our capacity to move forward.</p>
4.	<p>What is the relationship with the priorities within the Partnership Memorandum and the Council's Principles?</p> <p>Membership of the Network would support the Council's principle of enabling our communities.</p>
5.	<p>How does this proposal/issue contribute towards the Council's responsibilities as corporate parents?</p> <p>We would seek the support of the Network to ensure a co-operative approach to delivering our corporate parenting responsibilities.</p> <p>See case study from Salford: www.councils.coop/case-studies/route-29-supporting-young-people-salford/</p>
6.	<p>How does this proposal/issue tackle poverty, deprivation and vulnerability?</p>

	<p>We would seek the support of the Network to ensure a co-operative approach to tackling poverty, deprivation and vulnerability.</p> <p>See case study from Plymouth: www.councils.coop/case-studies/four-greens-community-trust-plymouth/</p>
7.	<p>How does the proposal/issue impact on people with learning disabilities?</p> <p>We would seek the support of the Network to ensure a co-operative approach to tackling poverty, deprivation and vulnerability.</p> <p>See case study from Knowsley: www.councils.coop/case-studies/internships-knowsley/</p>
8.	<p>Who will be affected by this proposal and who do you need to consult with? How will the Council engage with the community? How can the Council empower the community?</p> <p>The aim is for the whole community to be positively impacted by Torbay becoming an enabling council. However, the decision whether to join the Co-operative Councils Innovation Network does not need to be subject to consultation.</p>

Section 2: Implications and Impact Assessment

9.	<p>What are the financial and legal implications?</p> <p>The annual subscription fee (based on the Council's revenue and capital budget and its population) is £5490.</p> <p>There are no legal implications.</p>
10.	<p>What are the risks?</p> <p>There are no significant risks associated with this proposal.</p>
11.	<p>Public Services Value (Social Value) Act 2012</p> <p>Not applicable.</p>
12.	<p>What evidence / data / research have you gathered in relation to this proposal?</p> <p>An initial discussion has taken place with the Membership Officer of the Network. This followed ongoing discussions which officers have been having with members of the Cabinet about how to move towards becoming an enabling council – as set out in the Community and Corporate Plan.</p>

<p>13.</p>	<p>What are key findings from the consultation you have carried out?</p> <p>A positive discussion was held with the Membership Officer. This included discussing how any peer review could be undertaken and the action plan which would be developed thereafter. In addition, explanation was provided about the support which could be provided for specific projects – this year’s focus is on health and social care.</p>
<p>14.</p>	<p>Amendments to Proposal / Mitigating Actions</p> <p>Not applicable.</p>

Equality Impacts

15.	Identify the potential positive and negative impacts on specific groups			
		Positive Impact	Negative Impact & Mitigating Actions	Neutral Impact
	Older or younger people	Through taking a co-operative approach, the aim would be to have a positive impact on this group of people.		
	People with caring Responsibilities	As above		
	People with a disability	As above		
	Women or men	As above		
	People who are black or from a minority ethnic background (BME) <i>(Please note Gypsies / Roma are within this community)</i>	As above		
	Religion or belief (including lack of belief)	As above		
	People who are lesbian, gay or bisexual	As above		
	People who are transgendered	As above		
	People who are in a marriage or civil partnership	As above		

	Women who are pregnant / on maternity leave	As above		
	Socio-economic impacts (Including impact on child poverty issues and deprivation)	As above		
	Public Health impacts (How will your proposal impact on the general health of the population of Torbay)	As above		
16.	Cumulative Impacts – Council wide (proposed changes elsewhere which might worsen the impacts identified above)	The co-operative approach would be used alongside other mechanisms for ensuring the Council enables and empowers its communities.		
17.	Cumulative Impacts – Other public services (proposed changes elsewhere which might worsen the impacts identified above)	Not applicable.		

TORBAY COUNCIL

(Item 11, Appendix4 - New Economic Growth Fund Opportunities as set out in the Record of Decision Entitled “Economic Growth Fund Opportunity 20/05/20(b)”

Reasons for Call-in

- 1) the investment would result in Torbay Council incurring expenditure which will be significant in terms of its effects on communities living and working in the Authority area; and
- 2) it is inappropriate that Torbay Council uses its limited financial resources in this way.

(**Note:** the report and decision of the Cabinet are exempt and have been circulated separately.)

Proposer – Councillor Kennedy

Seconder – Councillor Barnby

Record of Decisions

Economic Growth Fund Opportunity 20/05/20(b)

Decision Taker

Cabinet on 19 May 2020

Decision

That the Economic Growth Fund Opportunity 20/05/20(b), as set out in the Exempt Cabinet Minute 99g, be approved.

(Note: the decisions in respect of Economic Growth Fund Opportunity 20/05/20(b) are restricted due to exempt information contained within the decisions.)

Reason for the Decision

To enable the Council to acquire an asset to assist with economic regeneration within Torbay.

Implementation

This decision will come into force and may be implemented on 2 June 2020 unless the call-in procedure is triggered (as set out in the Standing Orders in relation to Overview and Scrutiny).

Information

The Cabinet considered the submitted exempt report on the proposed acquisition of a local asset in line with the Council's approved Economic Growth Fund Criteria. The proposal would support economic regeneration within Torbay.

Councillor Steve Darling proposed and Councillor Carter seconded a motion which was agreed unanimously by the Cabinet as set out above.

Alternative Options considered and rejected at the time of the decision

None.

Is this a Key Decision?

No

Does the call-in procedure apply?

Yes

Declarations of interest (including details of any relevant dispensations issued by the Standards Committee)

None.

Published

22 May 2020

Signed: _____ Date: _____
Leader of Torbay Council on behalf of the Cabinet

Document is Restricted

Document is Restricted

Document is Restricted